

Hennepin County Consortium 2022 Annual Action Plan

Final

www.hennepin.us/housing-plans

Consortium Members:

Hennepin County
City of Bloomington
City of Eden Prairie
City of Plymouth



Website

www.hennepin.us/housing-plans



HENNEPIN COUNTY

MINNESOTA

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IMPORTANT INFORMATION

Hennepin County provides free interpreter services, upon request.

INFORMACIÓN IMPORTANTE

Hennepin County proporciona intérpretes a su pedido, gratis para Usted.

COV LUS QHIA TSEEM CEEB

Qhov chaw Hennepin County muaj neeg txhais lus dawb, yog koj xa tau kev pab.

MACLUUMAAD MUHIIM AH

Hennepin County waxa ay idiin heli kartaa tarjubaan lacag la'aan ah, haddii aad codsataan.

ВАЖНАЯ ИНФОРМАЦИЯ

По Вашей просьбе Hennepin County может бесплатно предоставить Вам услуги переводчика

THÔNG TIN QUAN TRỌNG

Hennepin County cung cấp dịch vụ thông dịch miễn phí, theo yêu cầu.

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AP-05 Executive Summary - 91.200(c), 91.220(b)

1. Introduction

The Hennepin County Consortium 2022 Action Plan has been prepared to meet statutory planning and application requirements for the receipt and use of three Housing and Urban Development (HUD) funding programs in suburban Hennepin County: Community Development Block Grant (CDBG), HOME Investment Partnership (HOME), and Emergency Solutions Grant (ESG) Program. The 2020-2024 Consolidated Plan set community development and affordable housing goals for the use of CDBG, HOME, and ESG for five program years, 2020-2024. The Consolidated Plan can be found at www.hennepin.us/-/media/hennepinus/your-government/research-data/housing-plans/2020-24-consolidated-action-plan.pdf.

The 2022 Action Plan outlines the specific ways in which CDBG, HOME, and ESG funding will be used in the 2022 Program Year, following the goals in the Consolidated Plan. The 2022 program year starts July 1, 2022 and ends June 30, 2023.

The Hennepin County Consortium is comprised of four entitlement jurisdictions - the Cities of Bloomington, Eden Prairie, Plymouth and the Urban County (the remaining 38 suburban cities in Hennepin County). Hennepin County's Housing and Economic Development Department is the Consortium's lead agency responsible for the Plan's development.

2. Summarize the objectives and outcomes identified in the Plan

The Consolidated Plan priorities were developed after a thorough review of demographic data, citizen and community input, other public policy and community plans, and past funding results in suburban Hennepin County. The Consolidated Plan seeks to address the following HUD and local objectives and outcomes for low to moderate income residents in suburban Hennepin County.

Objectives:

- Provide decent housing
- Provide a suitable living environment
- Expand economic opportunities

Outcomes:

- Assisting homeless persons obtain affordable housing
- Increasing the availability of permanent housing that is affordable and accessible to low-income households
- Improving the safety and livability of neighborhoods
- Creating and retaining jobs

Through a collaborative process including city, non-profit, citizen participation, the following Priority Needs have been established for the use of CDBG, HOME, and ESG funding in suburban Hennepin County for the Consolidated Plan period:

- Preserve and create multifamily rental opportunities
- Preserve and create single family homeownership opportunities
- Create housing opportunities for homeless populations

- Promote education, outreach, and services
- Support neighborhood revitalization
- Stimulate economic development
- Administration, Fair Housing and Community Housing Development Organization (CHDO) operating

Goals were developed to meet these Priority Needs. Proposed program year 2022 Projects are in alignment with the identified Goals and Needs.

3. Evaluation of past performance

Each year the Consortium evaluates its performance relative to the Consolidated Plan through Consolidated Annual Performance Evaluation Report (CAPER). The 2021 Program Year will not be evaluated until the fall of 2022. The most recent CAPER evaluated the 2020 Program Year against the 2020-2024 Consolidated Plan goals. We utilized the first allocation of CDBG-CV funds to deepen our emergency assistance response by providing rental and other emergency assistance to households.

Over 2,532 households were served through CDBG, HOME, and ESG programs in the 2020 program year. More than half of households served had extremely low incomes (below 30% of area median income). Some outcomes:

- Rehabilitated 62 owner-occupied homes for low-income households
- Created 12 new affordable homeownership opportunities through a combination of direct homebuyer assistance, acquisition, rehabilitation, and resale.
- Provided rapid rehousing assistance to 60 homeless households and tenant based rental assistance to 43 homeless or at-risk households.
- Provided social services such as emergency assistance and tenant advocacy, domestic violence counseling, and youth and senior programming to over 1,144 households. Including \$193,351 emergency rental assistance, serving more 153 households.
- Completed a portion of the revitalization project at Lakeland Park in the City of Brooklyn Park.
- One new rental project in Eden Prairie was completed during the 2020 Program Year with 58 units. Three affordable rental projects, two in Plymouth and one in Edina, closed on financing and started construction, which will contain 152 more affordable units.

4. Summary of Citizen Participation Process and consultation process

The nine cities that receive a "direct allocation" of CDBG funding through Hennepin County (Brooklyn Park, Brooklyn Center, Edina, Hopkins, Maple Grove, Minnetonka, New Hope, Richfield, St. Louis Park) held public hearings and provided council resolutions allocating the funding allocations in those cities. The Hennepin County Board of Commissioners will hold a public hearing on Tuesday, April 12, 2021 at 1:30 virtually. The public hearing will be live streamed on the internet with closed caption, and residents can call in to provide prerecorded or real-time public comment during the hearing.

A copy of the 2022 Draft Action Plan will be available April 1 through April 30, 2022 on the Hennepin County website: www.hennepin.us/housing-plans. Notice of the public comment period and public hearing was sent

to the Hennepin County egov list, and emailed to cities within Hennepin County for city newsletters and social media. The published public notices include the following language: "If you need help to make it possible for you to come and be active in the public hearing such as sign language interpreter or assisted hearing equipment, this help can be provided if you ask. To ask for help, please call 612-348-9260 at least three days prior to the hearing."

5. Summary of public comments

N/A

6. Summary of comments or views not accepted and the reasons for not accepting them

N/A

7. Summary

The projects in the 2022 Action Plan will advance our objectives to provide decent housing, provide a suitable living environment, and expand economic opportunities by:

- Provide social services to approximately 12,354 households
- Renovate Broadway Park Playground in Crystal
- Fund the construction of 159 affordable rental units: 58 in Dayton, 51 in Richfield, and 60 in Brooklyn Center
- Rehabilitate 17 rental units for people with disabilities in Rogers, and 18 rental units in Maple Grove
- Acquire and renovate 14 homes for affordable homeownership opportunities
- Rehabilitate 85 owner occupied houses
- Support 50 homeless households with rapid rehousing assistance and 35 homeless household with tenant based rental assistance

PR-05 Lead & Responsible Agencies - 91.200(b)

1. Agency/entity responsible for preparing/administering the Consolidated Plan

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
CDBG Administrator	HENNEPIN COUNTY	Housing and Economic Development
HOME Administrator	HENNEPIN COUNTY	Housing and Economic Development
ESG Administrator	HENNEPIN COUNTY	Housing and Economic Development

Table 1 – Responsible Agencies

Narrative

Hennepin County is the lead entity and responsible for overseeing the development, implementation, and evaluation of the Consolidated Plan for the Hennepin County Consortium. The allocation of funds differs by program.

Community Development Block Grant (CDBG)

The cities of Bloomington, Eden Prairie, and Plymouth are entitlement jurisdictions which receive CDBG directly from HUD.

The balance of the CDBG resources are administered by Hennepin County Housing and Economic Development.

- **Public Services:** The County sets aside the maximum allowed amount of CDBG for public services (15%) and offers these funds throughout the balance of suburban communities through a request for proposals process.
- **Direct allocation cities:** The County offers a proportional direct allocation of CDBG to cities with over 3.5% of the need using HUD's allocation formula (population, poverty levels (double weighted), and overcrowding). Eligible cities utilize a public process to determine how to use CDBG funds in their community. The cities of Brooklyn Center, Brooklyn Park, Edina, Hopkins, Maple Grove, Minnetonka, New Hope, Richfield, and St. Louis Park currently fall into this category. The City of Crystal qualifies for a direct allocation but opted into the Consolidated Pool.
- **Consolidated Pool cities:** The remaining funds are offered through a request for proposal basis to projects serving the remaining suburban communities.

HOME Investment Partnerships Program (HOME)

HOME funds are administered by Housing and Economic Development and are offered in a competitive request for proposal basis for projects located throughout suburban Hennepin County.

Emergency Solutions Grant (ESG)

ESG funds are administered by Housing and Economic Development in cooperation with the county's Health and Human Service area (HHS). Funds are offered on a request for proposal basis, in conjunction with other funds, for rapid re-housing for households referred from the Coordinated Entry System.

Consolidated Plan Public Contact Information

For questions regarding the Plan, please contact:

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AP-10 Consultation - 91.100, 91.200(b), 91.215(I)

1. Introduction

Hennepin County leads the coordination for the Consolidated Plan and Annual Action Plans. The cities of Bloomington, Eden Prairie, and Plymouth are direct allocation cities and have created portions of the plan specific to those cities. These are part of the Hennepin County Consortium Consolidated Plan. These three cities are also responsible for the development of their annual action plans and reports for their respective CDBG programs. The Consolidated Plan and Action Plan is written in accordance with HUD guidelines regarding data requirements and the types of goals by income group and population.

County staff consulted with a wide variety of organizations in the development of the Consolidated Plan, as described below and in the Citizen Participation section. In addition to resident and community partner consultations, the county assessed the current state of housing and community development needs by primary and secondary research to supplement the U.S. Census American Communities Survey and CHAS Data supplied by HUD.

Every year, County staff again consult with cities and community partners, local reports, and updated Census data.

Provide a concise summary of the jurisdiction’s activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I)).

Hennepin County Housing and Economic Development (HED) Department works closely with partners in and outside of the County to coordinate the delivery and impact of housing and services.

HED has developed shared priorities and performance metrics with Hennepin HHS’s Housing Stability Department, and work to align our strategies for greatest impact. We coordinate timing and goals in requests for housing capital and services funding proposals. This includes HOME funds together with the County Housing and Redevelopment Authority’s Affordable Housing Initiative Fund (AHIF), state Housing Support funds, and federal McKinney-Vento (CoC) funds. Similarly, HHS combines our ESG funds with state Family Homeless Prevention and Assistance Program (FHPAP) funds for competitive selection and oversight.

Our Supportive Housing Strategy was developed specifically to increase this type of coordination and alignment across additional internal and external partners. The Strategy provides capital financing for supportive housing projects meeting criteria developed by the intended tenants and the agencies that support them. HED has so far partnered with the County’s “Built for Zero” team to end chronic homelessness, mental health area, chemical health area, and child protection area to develop highly targeted supportive housing.

Hennepin County works closely with several PHAs. The county developed a referral process from the Coordinated Entry System for PHAs with a homeless preference for tenant-based Housing Choice Vouchers. The county also worked with Minneapolis PHA to launch a locally funded voucher program in which McKinney Vento liaisons connect up to 300 families and children at-risk of or experiencing homelessness with housing assistance and support services.

The most recent public documents of our coordination are found in the 2020-2024 Five Year Consolidated Plan at www.hennepin.us/-/media/hennepinus/your-government/research-data/housing-plans/2020-24-consolidated-action-plan.pdf.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Minneapolis/Hennepin County Continuum of Care (CoC) & Hennepin HHS's Housing Stability convene CoC members around specific target populations (Youth Collaborative, Family Services Network, Shelter leadership meeting) and intervention types) in order to coordinate and develop new collective strategies to make homelessness rare, brief and non-recurring. The CoC's Executive Committee supports these strategies, and the Funding Committee evaluates existing and proposed projects for service and reallocates funds to meet emerging needs.

All homeless designated housing programs that receive public funding are required to fill all vacancies through the Coordinated Entry System (CES). This allows for a system-wide assessment and prioritization of people most in need of each housing type. The CES system prioritizes chronically homeless persons and families, alongside household preferences.

Our community has very few homeless families that meet the HUD definition of chronic homelessness due to a shelter-all policy for families and access to rapid rehousing and permanent supportive housing through CES. Hennepin CoC has reduced family homelessness overall by 42% over the last six years as reflected in our Point-In Time (PIT) count data for HUD (2014 PIT people in families = 2,088; 2020 PIT people in families = 1,220).

For single adults, Housing Stability has developed a by-name list of those who meet the length-of-time homeless requirement for chronic homeless status plus disability status. They verify disability status and provide support to access housing. This approach dramatically accelerated housing outcomes from 76 chronically homeless individuals housed in 2018 to 285 individuals in 2019. Since June of 2017 over 1000 chronically homeless people were housed with a 94% retention rate.

The State of Minnesota adopted a by-name registry for veterans in 2015 and has since housed more than 1,028 veterans, more than 2/3 of all veterans identified as experiencing homelessness in that time. Outreach is provided at the Adult Opportunity Center, shelters & Drop-in Centers, through the VA MH Homeless Mobile Outreach program, and Minneapolis VA's Community Resource & Referral Center.

The youth-specific crisis response system in Hennepin CoC consists of multiple access points (crisis line, website and mobile app, drop-in centers, and street and school outreach), prevention services, youth-specific Emergency Shelter beds, Rapid ReHousing / Transitional Housing beds, Host Homes and Permanent Supportive Housing units. These are spread across providers who receive a combination of federal, state, county and private funds.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

Hennepin County HHS' Housing Stability Department is the Collaborative Applicant for the Minneapolis/Hennepin County Continuum of Care (CoC). The Continuum of Care Coordinator and CoC planning staff work with Hennepin County ESG staff to comply with the CoC regulations set forth in 578.7 & 578.95 by: 1) Establishing a CoC Governing board with both Hennepin CoC and ESG staff included in the membership. 2) Conduct an annual Needs & Gaps Analysis to establish priority populations and needs based on data to inform funding decisions. 3) Establish CoC Written Standards for providing CoC assistance. 4) Designate and Operate an HMIS system. 5) Established working committees that focus on all 6 components of our homeless response system to assure alignment across CoC and ESG resources for each. In addition, Hennepin County has research staff dedicated to monitoring homelessness trends and outcomes.

ESG funds are awarded based on a request for proposal process that is combined with other homeless assistance funds to maximize coordination and results. CoC Committees members regularly sit on funding approval committees for ESG and other funds. On behalf of this jurisdiction, the CoC funds the administration and works closely with the HMIS system administrator to implement HMIS data standards. The CoC and ESG jurisdictions contribute to our statewide HMIS system with a 2% contribution to assist with HMIS Data Standards compliance for CoC and ESG funded projects. The CoC holds an annual meeting to solicit feedback from community members, providers, and policy makers on the gaps and challenges facing the community and hosts extensive focus groups and community conversations with people who are experiencing homelessness.

2. Agencies, groups, organizations and others who participated in the process and consultations

1	Agency/Group/Organization	Heading Home Hennepin
	Agency/Group/Organization Type	Housing Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Health Services-Education Services-Employment Service-Fair Housing Services - Victims Child Welfare Agency Publicly Funded Institution/System of Care Other government - County
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Heading Home Hennepin has played a key role in the development of all housing and homeless-related sections of the plan. Coordination will continue throughout the plan.
2	Agency/Group/Organization	Brooklyn Park
	Agency/Group/Organization Type	Other government - Local

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Needs - Unaccompanied youth Market Analysis Economic Development Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Brooklyn Park is a Direct Allocation city and plays a critical role in the decisions made within Hennepin County's CDBG program especially in its own jurisdiction.
3	Agency/Group/Organization	City of Maple Grove
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Maple Grove is a Direct Allocation city and plays a critical role in the decisions made within Hennepin County's CDBG program especially in its own jurisdiction.
4	Agency/Group/Organization	NEW HOPE
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of New Hope is a Direct Allocation city and plays a critical role in the decisions made within Hennepin County's CDBG program especially in its own jurisdiction.
5	Agency/Group/Organization	RICHFIELD
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Richfield is a Direct Allocation city and plays a critical role in the decisions made within Hennepin County's CDBG program especially in its own jurisdiction.
6	Agency/Group/Organization	City of St. Louis Park
	Agency/Group/Organization Type	PHA Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Saint Louis Park is a Direct Allocation city and plays a critical role in the decisions made within Hennepin County's CDBG program especially in its own jurisdiction.

7	Agency/Group/Organization	HOPKINS
	Agency/Group/Organization Type	PHA Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Hopkins is a Direct Allocation city and plays a critical role in the decisions made within Hennepin County's CDBG program especially in its own jurisdiction.
8	Agency/Group/Organization	MINNETONKA
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Minnetonka is a Direct Allocation city and plays a critical role in the decisions made within Hennepin County's CDBG program especially in its own jurisdiction.
9	Agency/Group/Organization	City of Edina
	Agency/Group/Organization Type	Other government - Local

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Edina is a Direct Allocation city and plays a critical role in the decisions made within Hennepin County's CDBG program especially in its own jurisdiction.
10	Agency/Group/Organization	Brooklyn Center
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs Market Analysis Economic Development Anti-poverty Strategy Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	The City of Brooklyn Center is a Direct Allocation city and plays a critical role in the decisions made within Hennepin County's CDBG program especially in its own jurisdiction.
11	Agency/Group/Organization	Minnesota Housing
	Agency/Group/Organization Type	Other government - State

	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Market Analysis Anti-poverty Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Minnesota Housing was consulted in the analysis of HOME applications.

Table 2 – Agencies, groups, organizations who participated

Identify any Agency Types not consulted and provide rationale for not consulting

n/a

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Hennepin County / Minneapolis CoC Governing Board	All homelessness goals outlined in the Consolidated Plan are consistent with the goals of the Continuum of Care.
Housing Policy Plan	Metropolitan Council	The goal of the Metropolitan Council's Housing Policy is to "Create housing options that give people in all stages of life and of all economic means viable choices for safe, stable and affordable homes. The Consolidated Plan, and the associated funding, is a tool to cities in meeting the affordable housing goals outlined in the HPP.

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
2020 Analysis of Impediments to Fair Housing	Lawyers Group under contract to regional Fair Housing Implementation Council	Affirmatively furthering Fair Housing actions are sourced from the findings in the 2020 Analysis of Impediments to Fair Housing Choice (AI) and build upon previous AIs.
PHAs 5-year Annual Plans	Hopkins HRA and HA of St. Louis Park	The PHAs in suburban Hennepin County aim to o create safe, affordable, suitable living environments for low-income households. This overlaps the goals of the Consolidated Plan related to rental housing, housing homeless populations, and economic development.
Hennepin County 2040 Comprehensive Plan	Hennepin County	The goals relating to economic development and workforce development overlap with the CEDS goals of "promoting employment growth and developing the workforce; and providing basic infrastructure and amenities (transportation, service buildings, libraries, and parks."
Choice, Place, and Opportunity	Metropolitan Council	The Fair Housing Equity Assessment for the Twin Cities region analyzes regional equity and access to opportunity. This overlaps with the goals of the Consolidated Plan related to rental housing, housing homeless populations, education, outreach and services, and economic development.

Table 3 – Other local / regional / federal planning efforts

Narrative

The above consultations and planning efforts were undertaken in preparation for the 2020-2024 Consolidated Plan. These consultations are continually reviewed and updated during the course of implementing the five year strategy through the development of annual HUD performance reports, development of County strategy and policy, and inter-governmental and community planning efforts such as request for proposal reviews, light-rail planning, and COVID-19 emergency response.

AP-12 Participation - 91.401, 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

The Hennepin County Consortium hosted a robust community participation process to develop the 2020-2024 Consolidated Plan. The engagement process was designed to encourage all residents, especially non-English-speaking, Black, Indigenous and People of Color, and low-income communities to participate. First, Hennepin County Housing and Economic Development (HED) facilitated three listening sessions attended by nearly 100 residents who lived or worked in suburban Hennepin County, approximately 25% were people of color. Second, HED hosted a web-based survey, and targeted it to neighborhoods with highest concentrations of people with lowest incomes on platforms such as “Next Door”. More than 2,000 people completed the survey, and responses from low-income households and households of color were prioritized in analysis.

HED and jurisdiction cities utilized themes from resident input, together with data analysis, to set major goals and priorities for the 2020-2024 Consolidated Plan. Most notably, resident input led prioritization of emergency assistance, and of affordable housing development for lower income households.

The 2022 Action Plan’s goals and activities were developed to meet the 2020-2024 Consolidated Plan priorities and objectives. The 2022 Action Plan activities are also responsive to the new needs raised by residents due to the economic impacts of COVID-19. Throughout 2020 and 2021, HED’s community partners have shared the sustained high need for any financial support to bridge unemployment, including emergency housing and utilities assistance, food assistance, and affordable housing. Through our emergency eviction moratorium, we have also seen a consistent need for further tenant advocacy and housing services to help people new to housing instability navigate complex systems.

Each entitlement jurisdiction and direct allocation city held public hearings regarding the use of CDBG funds. For entities holding public hearings under the shelter-in-place order during the COVID-19 pandemic, hearings were held virtually. In these cases, hearings still allowed residents to provide comment and ask questions to elected officials in real time, and the platform provided accessibility for persons with disabilities and limited English proficiency.

The Hennepin County Consortium is required to develop and follow a detailed Citizen Participation Plan. The Citizen Participation Plan sets forth the process to be followed at the community and county levels through the duration of the Consolidated Plan. The Citizen Participation Plan, together with the full overview of our 2020-2024 community engagement, is available as part of our Five Year Consolidated Plan at www.hennepin.us/-/media/hennepinus/your-government/research-data/housing-plans/2020-24-consolidated-action-plan.pdf. The county continuously accepts and evaluates public comments. Any resulting changes to the Action Plan would be made in accordance with the Citizen Participation Plan.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/ attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
1	Public Hearing	Non-targeted / broad community	The public hearing will be held April 12, 2022 at 1:30 pm.	N/A	N/A	https://www.hennepin.us/your-government/leadership/county-board-meetings
2	Newspaper Ad	Non-targeted / broad community	Public notice of the public comment draft and period will be available April 1-April 30, 2022.	N/A	N/A	n/a
3	Internet Outreach	Non-targeted / broad community	Public notice of the public comment draft and period will be available April 1-April 30, 2022.	N/A	N/A	https://www.hennepin.us/your-government/research-data/housing-plans-accomplishments

Table 4 – Citizen Participation Outreach

AP-15 Expected Resources - 91.420(b), 91.220(c)(1,2)

Introduction

Below is an estimate of expected resources based last years' allocations and amounts approved by Congress. Congress just passed a allocation act, so now er are waiting for this years allocations. If we receive more or less CDBG than anticipated, we may increase or decrease admin but will maintain a 15% allocation for public services and change each public service project's funding proportionately. We will adjust allocations to cities. Each city has told us in their council resolutions what projects are to be adjusted. Most have chosen homeowner rehab as the project to adjust. For the balance of CDBG – the consolidated pool - all projects will also be increased or decreased proportionally to the overall CDBG funding. For HOME, depending upon how much the difference is, we anticipate adjusting, Wangstad Commons, TBRA, the land trust and admin projects. If we receive more or less ESG than anticipated, we will increase or decrease the amount made available in HHS's request for proposals.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	2,960,586	500,000	0	3,460,586	8,779,366	Assumes annual allocation remains constant and \$500,000 per year of Program Income

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
HOME	public - federal	Acquisition Homebuyer assistance Homeowner rehab Multifamily rental new construction Multifamily rental rehab New construction for ownership TBRA	1,770,274	1,281,189	0	3,051,463	5,410,626	Assumes annual allocation remains constant and includes actual PI received in the last 12 months.
ESG	public - federal	Conversion and rehab for transitional housing Financial Assistance Overnight shelter Rapid re-housing (rental assistance) Rental Assistance Services Transitional housing	250,280	0	0	250,280	768,240	Assumes annual allocation remains constant

Table 2 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

Federal funds will be leveraged by funds from Minnesota Housing, multi-family housing revenue bonds, mortgage revenue bonds, project-based Section 8, low income housing tax credits, and the McKinney-Vento Homeless Assistance programs, Hennepin County Affordable Housing Incentive Funds and Supportive Housing Strategy (local), developer equity, and philanthropic sources such as the Family Housing Fund or the Local Initiatives Support Corporation.

Required Consolidated Plan formula matches will be obtained in this way:

- HOME funds are generally a small financial contribution to a much larger project total development cost and so the 25% match can be met through a variety of sources. HOME projects are awarded additional points based on the percent of match funding available for that project. Cumulatively, the Consortium has exceeded match requirements with approximately \$30 million in excess match.
- The 1:1 match for ESG will come from state and local funds also awarded through Hennepin County's RFP for Rapid Rehousing.

If appropriate, describe publicly owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

Hennepin County will consider the Consolidated Plan goals, along with other county priorities, when disposing of excess parcels remaining from transit projects or development projects. Hennepin County Housing and Economic Development regularly works with Resident Real Estate Services (RRES) on leveraging tax forfeit property for affordable housing. Hennepin County will continue to work with RRES and the cities to explore potential sites for future affordable housing projects.

Discussion

n/a

AP-20 Annual Goals and Objectives - 91.420, 91.220(c)(3)&(e)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Description	Funding	Goal Outcome Indicator
Need addressed: Preserve & create rental opportunities							
1	Develop or Rehab Affordable Rental Housing	2020	2024	Affordable Housing Public Housing	Assist in the creation of new rental housing opportunities affordable to households at or below 60% of the area median income (AMI), with highest priority for units affordable to households at or below 30% AMI.	CDBG: \$50,000 HOME: \$2,100,000	Rental units rehabilitated: 28 Rental units constructed: 159
2	Tenant Based Rental Assistance	2020	2024	Affordable Housing Homeless Non-Homeless Special Needs	Provide Tenant Based Rental Assistance (TBRA) to low-income households to preserve their housing or to move from homelessness into permanent housing. The priority populations are households who are homeless, formerly homeless, or at imminent risk of homelessness with initial income at or below 50% AMI with the highest priority/preference for 30% AMI.	HOME: \$400,000	Tenant-based rental assistance / Rapid Rehousing: 35 Households Assisted
3	Develop or Rehab Special Needs Housing	2020	2024	Affordable Housing Non-Homeless Special Needs	Provide capital funding assistance to develop or rehab affordable housing for low income special needs households at or below 60% AMI, with highest priority for 30% AMI as highest priority.	\$70,000	Rental units rehabilitated: 17
Need addressed: Affordable homeownership development and preservation							

Sort Order	Goal Name	Start Year	End Year	Category	Description	Funding	Goal Outcome Indicator
4	Develop homes for homeownership	2020	2024	Affordable Housing	Acquisition of single-family properties for rehabilitation and resale designed to stabilize neighborhoods and preserve existing housing stock, providing housing opportunities for low to moderate income households at or below 80% AMI, with highest priority for below 60% AMI. Program Income is often recycled in this goal.	CDBG: \$357,001 HOME: \$324,436	Homeowner Housing Added: 14 Household Housing Unit
5	Direct Homebuyer Assistance	2020	2024	Affordable Housing	Provide financial assistance to income eligible households, bridging the gap between the mortgage and household affordability, based on the home purchase price. Homebuyers must be at or below 80% AMI, with 60% AMI as highest priority.	CDBG: 0	Direct Financial Assistance to Homebuyers: 0 Households Assisted
6	Homeowner Rehabilitation Assistance	2020	2024	Affordable Housing Non-Homeless Special Needs	Provide loans to low to moderate income homeowners for necessary home improvements or emergency repairs. Program Income is often recycled in this goal.	CDBG: 1,498,930	Homeowner Housing Rehabilitated: 85 Household Housing Unit
Need addressed: Housing for people experiencing homelessness							

Sort Order	Goal Name	Start Year	End Year	Category	Description	Funding	Goal Outcome Indicator
7	Develop Housing for People who are Homeless	2020	2024	Affordable Housing Homeless	Provide capital funding for affordable housing for people experiencing homelessness. Funding for mixed income units, which include homeless units, is captured in "Capital Funding to Build/Rehab Units" unless all units in the development are for people experiencing homelessness. 30% AMI is the highest priority.	\$0	
8	Rapid Rehousing for People who are Homeless	2020	2024	Homeless	Provide housing relocation and stabilization services, short- and medium-term rental assistance, to transition households living in shelters or inhabitable living conditions into permanent housing and achieve sustainable living/stability.	ESG: \$250,280	Tenant-based rental assistance / Rapid Rehousing: 50 Households Assisted
Need addressed: Promote education, outreach, and services							
9	Emergency Assistance	2020	2024	Non-Housing Community Development	Provide emergency financial assistance for basic needs to households with incomes below 80% AMI, with highest priority for households below 30% AMI.	CDBG: \$245,000	Public service activities other than Low/Moderate Income Housing Benefit: 154 Persons Assisted
10	Homelessness Prevention and Support Services	2020	2024	Non-Housing Community Development	Provide housing and supportive services to prevent homelessness. 30% AMI is the priority.	CDBG: \$45,000	Public service activities other than Low/Moderate Income Housing Benefit: 45 Persons Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Description	Funding	Goal Outcome Indicator
11	Tenant Advocacy	2020	2024	Non-Housing Community Development	Provide assistance to agencies that provide legal advice to renters regarding tenant law.	CDBG: \$76,121	Public service activities other than Low/Moderate Income Housing Benefit: 2,000 Persons Assisted
12	Financial Literacy	2020	2024	Non-Housing Community Development	Provide counseling services to homeowners for foreclosure prevention, consumer education and awareness, and homeowner purchase counseling for low to moderate income households.	\$0	
13	Senior Services	2020	2024	Non-Housing Community Development	Collaborate with supportive service agencies to assist seniors with chore services to remain independent in their homes as long as possible, and cope with stress and adjustments correlated with retirement and aging.	CDBG: \$73,879	Public service activities other than Low/Moderate Income Housing Benefit: 9,195 Persons Assisted
14	Youth Programming	2020	2024	Non-Housing Community Development	Provide assistance in funding youth programming with a focus on providing a healthy and positive atmosphere.	\$0	
15	Youth Counseling	2020	2024	Non-Housing Community Development	Provide youth counseling interventions for at-risk teens to address or prevent serious issues.	\$0	
16	Senior Center Programming	2020	2024	Non-Housing Community Development	Provide health and wellness education, recreation activities, associated transportation programs and coordination of meals programs to seniors through Senior Centers.	\$0	

Sort Order	Goal Name	Start Year	End Year	Category	Description	Funding	Goal Outcome Indicator
17	Domestic Abuse Counseling	2020	2024	Non-Housing Community Development	Provide support to domestic abuse victims such as information and advocacy services to help navigate the court system as they pursue criminal charges against an assailant.	CDBG: \$10,000	Public service activities other than Low/Moderate Income Housing Benefit: 960 Persons Assisted
18	Job Training	2020	2024	Non-Housing Community Development	Fund job training, job placement, and other employment support services carried out by qualified entities specifically designed to increase HUD-approved revitalization strategies that promote economic opportunities.	\$0	
Need addressed: Neighborhood revitalization							
19	Acquisition and/or Demolition of Structures	2020	2024	Non-Housing Community Development	Encourage neighborhood revitalization through activities to improve blighted, deteriorated, undeveloped, or inappropriately developed real property preventing sound community development and growth.	\$0	
20	Code Enforcement	2020	2024	Non-Housing Community Development	Provide targeted code enforcement in low- and moderate-income areas to complement strategic efforts that abate neighborhood decline and preserve housing stock and encourage neighborhood revitalization.	CDBG: \$17,500	Housing Code Enforcement/Foreclosed Property Care: 375 Household Housing Unit

Sort Order	Goal Name	Start Year	End Year	Category	Description	Funding	Goal Outcome Indicator
21	Build/Improve Public Facilities or Infrastructure	2020	2024	Non-Housing Community Development	Provide financing for public facility new construction, rehabilitation, infrastructure and streetscape improvements.	CDBG: \$160,850	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 3,750 Persons Assisted
Need addressed: Economic development							
22	Business Assistance	2020	2024	Non-Housing Community Development	Facilitate economic development through micro enterprise assistance (assisting a business with five or fewer employees), financial or technical assistance to private entities, and commercial or industrial improvements.	\$0	
Administration and oversight							
9	Administration	2020	2024	Administration	Twelve percent of CDBG program funds and ten percent of HOME Consortium funds will be used to help defray the costs incurred by Hennepin County for general program administration costs (planning, general management, oversight, coordination, evaluation and reporting).	CDBG: \$325,664.46 HOME: \$177,027	
10	CHDO Operating	2020	2024	CHDO	Operating support to foster and maintain Community Housing Development Organizations as required by the HOME statute.	HOME: \$50,000	Other: 1 Other

Sort Order	Goal Name	Start Year	End Year	Category	Description	Funding	Goal Outcome Indicator
11	Fair Housing Activities	2020	2024	Fair Housing	One percent of administration dollars will be used to affirmatively further fair housing as identified in the Analysis of Impediments to fair housing choice within the jurisdiction, take appropriate actions to overcome the effects of any impediments identified through that analysis, and maintain records reflecting that analysis and actions. Persons assisted are not reported since fair housing activities are considered general administration expenses.	CDBG: \$29,605.86	Other: 1 Other

Table 3 – Goals Summary

AP-35 Projects - 91.420, 91.220(d)

Introduction

Projects to be funded for the 2022 Program Year.

#	Project Name
18	Accessible Space, Inc - Meadow Trails
19	Maple Grove Scattered Site Rehab
21	Balsam II Apartments
22	Richfield Flats
23	Wangstad Commons
25	Stable Home TBRA
4	WHAHLT
5	Homeowner Rehab
20	Richfield Scattered Site Rehab
26	ESG 2022
1	Avenues for Youth
6	Intercongregation Communities Association (ICA)
7	Saint Louis Park Emergency Program (STEP)
8	Community Emergency Assistance Program (CEAP) - EA
9	People Responding in Social Ministry (PRISM)
10	VEAP
11	HOME Line Tenant Advocacy
12	Community Emergency Assistance Program (CEAP) - Meals on Wheels
13	Senior Community Services
14	CAPUSA - Hmong Senior
15	Sojourner Project
16	Brooklyn Park Code Enforcement
17	City of Crystal - Broadway Park Playground
2	Program Administration
3	Fair Housing activities
24	CHDO

Table 4 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Allocation priorities follow the needs identified in the community engagement, consultations, and data analysis for the 2020-2024 Consolidated Plan. They support the development and preservation of affordable housing, creating housing opportunities for homeless persons, promotion of public services, revitalization of neighborhood, stimulating economic development, and supporting Fair Housing, CHDOs, and administration. Throughout, efforts were made to prioritize activities impacting residents with lowest incomes.

AP-38 Project Summary

Project Summary Information

Affordable multifamily housing development and preservation		
25	Project Name	Stable Home TBRA
	Target Area	Suburban Hennepin County
	Goals Supported	Tenant Based Rental Assistance
	Needs Addressed	Preserve & create rental opportunities
	Funding	HOME: \$400,000
	Description	Continuation of the Tenant Based Rental Assistance (TBRA) program we call Stable HOME. The assistance will offer households the opportunity to choose housing that provides acceptable space and quality.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	35 households who are homeless, formerly homeless, or at imminent risk of homelessness at or below 50 percent Area Median Income (AMI) with a priority/preference for 30 percent AMI.
	Location Description	Suburban Hennepin County
	Planned Activities	Provide eligible households monthly rental assistance, annually renewable for up to three years, to pay the difference between the gross rent and at least 40 percent of their adjusted, gross monthly income. There will be a minimum total tenant payment of \$50.
18	Project Name	Accessible Space, Inc - Meadow Trails
	Target Area	
	Goals Supported	Develop or Rehab Affordable Rental Housing
	Needs Addressed	Preserve & Create Rental Opportunities
	Funding	CDBG: \$70,000
	Description	Accessible Space Incorporated will replace failing windows and exterior concrete that is cracking and creating tripping hazards. The project will help rehabilitate the accessible, affordable apartment community for extremely low and very low-income adults with physical disabilities, mobility impairments and/or traumatic brain injuries.
	Target Date	6/30/2023

	Estimate the number and type of families that will benefit from the proposed activities	25 households in 17 accessible, 1 & 2 bedroom apartments
	Location Description	Rogers
	Planned Activities	Rehabilitation of the windows and exterior of the Meadow Trails accessible and affordable apartment complex.
19	Project Name	Maple Grove Scattered Site Rehab
	Target Area	
	Goals Supported	Develop or Rehab Affordable Rental Housing
	Needs Addressed	Preserve & Create Rental Opportunities
	Funding	CDBG: \$50,000
	Description	The City of Maple Grove owns and manages 28 dwellings as part of the City's Scattered Site Rental Housing Program. These funds will be used directly for the rehabilitation of these units. Continued maintenance and repair of these units ensures safe and updated conditions of the properties to best serve the needs to both existing and future residents.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	28 low income households residing in the Maple Grove Scattered sites
	Location Description	Maple Grove
	Planned Activities	The City of Maple Grove will rehabilitate 28 units.
21	Project Name	Balsam II Apartments
	Target Area	
	Goals Supported	Develop or Rehab Affordable Rental Housing
	Needs Addressed	Preserve & Create Rental Opportunities
	Funding	HOME: \$1,000,000
	Description	SCI Associates, LLC (Sand Companies), a for-profit developer, through the newly created Access Development, LLC is proposing Balsam II, a new construction project that will consist of forty-eight (48) units.
	Target Date	12/31/2023

	Estimate the number and type of families that will benefit from the proposed activities	The project will consist of forty-eight (48) units made up of a mix of one, two and three-bedroom units serving households at or below 60% AMI. Four units will serve homeless households.
	Location Description	1310 Balsam Lane North, Dayton, MN
	Planned Activities	Construction of 48 units
22	Project Name	Richfield Flats
	Target Area	
	Goals Supported	Develop or Rehab Affordable Rental Housing
	Needs Addressed	Preserve & Create Rental Opportunities
	Funding	HOME: \$550,000
	Description	Richfield Flats will be a 51-unit project, serving families with incomes at 60% or less of the area median income (AMI). 26 of the units will be set aside to households under 50% AMI. 6 of those 26 units will be further set aside for households under 30% AMI. The building will be four stories with a mixture of one, two, three, and four-bedroom units. There will be a combination of underground and surface parking. Other community features include: an outdoor children's play area, on site management, secure access, ample bike storage, a fitness center, in-unit laundry, on-site manager and maintenance, secure package room and a community room. Marketing efforts will be focused on families working in the City of Richfield and the surrounding Hennepin County area.
	Target Date	12/31/2024
	Estimate the number and type of families that will benefit from the proposed activities	Fifty-one units serving households at or below 60% AMI. Four (4) of the twelve (12) one-bedroom units will be set aside to individuals experiencing long-term homelessness. An additional seven (7) one-bedroom units will be set aside to individuals with disabilities. All these households will utilize Housing Support Rental Assistance and only be expected to pay, at most, 30% of their incomes toward rent and utilities.
	Location Description	7700 Pillsbury Ave S., Richfield, MN
	Planned Activities	Construction of 51 new rental units
23	Project Name	Wangstad Commons
	Target Area	
	Goals Supported	Develop or Rehab Affordable Rental Housing
	Needs Addressed	Preserve & Create Rental Opportunities
	Funding	HOME: \$550,000

	Description	Wangstad Commons is a proposed new construction, 4-story workforce housing development on a key transit corridor, directly adjacent to Brooklyn Center’s Wangstad Park with green spaces and playground amenities. Wangstad will be a mix of one-, two-, three-, and four-bedroom units, with one-quarter of the units being three-bedroom units or larger, intended to accommodate the target population of working and/or intergenerational families who require larger units.
	Target Date	12/31/2024
	Estimate the number and type of families that will benefit from the proposed activities	Most of the 60% AMI units will have rents further restricted to be affordable to households with incomes at or below 30% or 50% of the area median income. Wangstad Commons will set aside 16 units for households in need of supportive services. This includes seven one-bedroom units set-aside for High Priority Homeless households (single adults) as well as nine units targeted to persons with a disability. Six of the nine units for persons with a disability will be one-bedroom units while the remaining three will be two-bedroom units.
	Location Description	3606 61st Avenue North, Brooklyn Center, MN
	Planned Activities	Construction of 54 units
Affordable homeownership development and preservation		
4	Project Name	WHAHLT
	Target Area	
	Goals Supported	Develop homes for homeownership
	Needs Addressed	Preserve & Create Homeownership Opportunities
	Funding	CDBG: \$337,001 HOME: \$324,436
	Description	West Hennepin Affordable Housing Land Trust (WHAHLT), a nonprofit and a Community Housing Development Organization (CHDO), will create affordable homeownership opportunities and preserve affordable homeownership in suburban Hennepin County for workforce families of low-to-moderate income households at or below 80% of the Area Median Income (AMI). WHAHLT, through its program called Homes Within Reach, will purchase and resell homes under the land trust model of ownership. Under this model, the land trust owns the land and leases it to the buyers of the improvements on the land. The improvements are the house and other structures on the property. WHAHLT retains ownership of the land and sells the improvements only to households at an affordable price. When selling the homes to eligible homebuyers, a 99 year ground lease is signed by the buyer which places restrictions on future resale of the property to only qualified buyers and it limits the equity they are able to take with them. Even though there are restrictions, it also allows the homeowner secure, long-term rights to the use of the land and the ability to earn equity. The

		homeowner is responsible for the payment of all real estate taxes on the house and on the land. This activity may be increased or decreased depending upon how much funding we receive.
	Target Date	12/31/2023
	Estimate the number and type of families that will benefit from the proposed activities	CDBG: Five (5) households at or below 80% AMI HOME: 10 households at or below 80% AMI, with priority on 60% AMI
	Location Description	CDBG: Edina, Maple Grove, St. Louis Park, and cities served by the consolidated pool of CDBG funds. HOME: Suburban Hennepin County
	Planned Activities	West Hennepin Affordable Housing Land Trust will create affordable homeownership opportunities and preserve affordable homeownership by purchasing and reselling homes under the land trust model of ownership.
5	Project Name	Homeowner Rehab
	Target Area	
	Goals Supported	Homeowner Rehabilitation Assistance
	Needs Addressed	Preserve & Create Homeownership Opportunities
	Funding	CDBG: \$1,498,930
	Description	Provide loans to low to moderate income homeowners for necessary home improvements or emergency repairs. (Note that the estimated Program Income is included in this, as it is typically recycled in this project.)
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	85 low income and moderate-income households
	Location Description	Suburban Hennepin County
Planned Activities	Home rehabilitation	
20	Project Name	Richfield Scattered Site Rehab
	Target Area	
	Goals Supported	Develop homes for homeownership
	Needs Addressed	Preserve & Create Homeownership Opportunities
	Funding	CDBG: \$20,000

	Description	Richfield's HRA will purchase substandard housing, rehabilitate and sell it to an LMI household. CDBG funds are used to close the gap between the cost of acquisition and rehab and the ultimate sales price. In some cases, a house may be so substandard, it needs to be demolished. If an identified property is a candidate for demolition, CDBG funds will be used to purchase the house. The lot will then be sold to a non-profit developer for new construction and sale to an LMI household.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	1 household
	Location Description	Richfield
	Planned Activities	Acquisition and Rehabilitation (or Acquisition-Demo-New Construction) of homeownership opportunity.
Housing for people experiencing homelessness		
26	Project Name	ESG22 Hennepin County
	Target Area	
	Goals Supported	Tenant Based Rental Assistance Rapid rehousing for people who are homeless
	Needs Addressed	Housing opportunities for homeless populations
	Funding	ESG: \$250,280
	Description	ESG PY2022 funds will continue to be used for rapid re-housing including housing stabilization, housing location, and short- and medium-term rental assistance, the key priorities for ESG-funded service providers.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	50 homeless households
	Location Description	Hennepin County
	Planned Activities	Funds will be used for housing stabilization, housing location, and short- and medium-term rental assistance, the key priorities for ESG-funded service providers.
Promote education, outreach, and services		
1	Project Name	Avenues for Youth
	Target Area	

	Goals Supported	Homelessness Prevention and Support Services
	Needs Addressed	Support Education, Outreach, and Services
	Funding	CDBG: \$45,000
	Description	Brooklyn Avenues is a 12-bed shelter/transitional housing with intensive support services for youth ages 16 to 21 who are experiencing homelessness.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	45 low income or moderate-income youth experiencing homelessness
	Location Description	NW Suburbs of Hennepin County, including Brooklyn Park, Brooklyn Center, Robbinsdale, New Hope, Crystal, Osseo, Maple Grove and Golden Valley
	Planned Activities	Emergency shelter and transitional housing
6	Project Name	Intercongregation Communities Association (ICA)
	Target Area	
	Goals Supported	Emergency Assistance
	Needs Addressed	Support Education, Outreach, and Services
	Funding	CDBG: \$30,000
	Description	Rent Assistance to prevent eviction, families going into shelters and neighbors living on the streets. ICA case managers meet with neighbors to ensure the proper criteria is met and the situation is solvable. Providing one month of rental assistance enables neighbors to get back on track and continue living in their current homes.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	20 low income and moderate-income households
	Location Description	Deephaven, Excelsior, Greenwood, Hopkins, Minnetonka, and Shorewood
	Planned Activities	Rent assistance
7	Project Name	Saint Louis Park Emergency Program (STEP)
	Target Area	

	Goals Supported	Emergency Assistance
	Needs Addressed	Support Education, Outreach, and Services
	Funding	CDBG: \$25,000
	Description	STEP will provide an emergency financial assistance program aims to prevent homelessness among St. Louis Park residents by providing a grant of up to one month of rental assistance or mortgage for families facing eviction or foreclosure. Recipients must demonstrate likelihood of being able to continue paying housing costs in the months after receiving their one-time grant. STEP prioritized eligible families experiencing the greatest need.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	15 low income and moderate-income households facing eviction or foreclosure in St. Louis Park
	Location Description	Saint Louis Park
	Planned Activities	Rental Assistance
8	Project Name	Community Emergency Assistance Program (CEAP) -- EA
	Target Area	
	Goals Supported	Emergency Assistance
	Needs Addressed	Support Education, Outreach, and Services
	Funding	CDBG: \$75,000
	Description	CEAP will conduct housing advocacy, emergency financial assistance, case management, and resource navigation/ referrals.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	50 low income and moderate-income households
	Location Description	Brooklyn Center and Brooklyn Park, New Hope, Robbinsdale, Golden Valley and Crystal
Planned Activities	Rental Assistance	
9	Project Name	People Responding in Social Ministry (PRISM)
	Target Area	

	Goals Supported	Emergency Assistance
	Needs Addressed	Support Education, Outreach, and Services
	Funding	CDBG: \$55,000
	Description	PRISM will provide emergency housing assistance to households at-risk of homelessness due to a crisis or temporary circumstance. Housing Case Managers keep clients housed by negotiating with landlords to prevent court proceedings, obtain security deposits to allow timely move-ins, assisting in applying for emergency assistance programs, and providing referrals for community resources.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	33 low income and moderate-income households
	Location Description	Golden Valley, New Hope, Crystal, and Robbinsdale
	Planned Activities	Rental Assistance to prevent eviction, as well as some staff costs for case management and support.
10	Project Name	VEAP
	Target Area	
	Goals Supported	Emergency Assistance
	Needs Addressed	Support Education, Outreach, and Services
	Funding	CDBG: \$60,000
	Description	VEAP will provide homelessness prevention support and emergency assistance with activities to include housing advocacy, financial assistance, case management, and resource navigation and referrals.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	36 low income and moderate-income households
	Location Description	Richfield and Edina
	Planned Activities	Housing support and rental assistance
11	Project Name	HOME Line Tenant Advocacy
	Target Area	
	Goals Supported	Tenant Advocacy

	Needs Addressed	Support Education, Outreach, and Services
	Funding	CDBG: \$76,121
	Description	HOME Line provides renters with the tools necessary to keep their homes safe, in good repair and affordable. HOME Line's Tenant Hotline provides free legal advice to tenants about landlord/tenant law. These services prevent problems ranging from homelessness to illness from unsafe living conditions, and result in reducing the use of city emergency resources.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	2,000 low income and moderate-income tenants
	Location Description	Suburban Hennepin
	Planned Activities	Tenant Hotline providing free legal advice to tenants about landlord/tenant law
12	Project Name	Community Emergency Assistance Program (CEAP) - Meals on Wheels
	Target Area	
	Goals Supported	Senior Services
	Needs Addressed	Support Education, Outreach, and Services
	Funding	CDBG: \$20,079
	Description	CEAP will expanded its Meals on Wheels program to 4 additional cities: New Hope, Robbinsdale, Golden Valley and Crystal. Priority is given to those who at/or below 200% of poverty and deemed nutritionally high-risk.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	8,600 low income and moderate-income Seniors
	Location Description	New Hope, Robbinsdale, Golden Valley and Crystal
	Planned Activities	Delivery of nutritional meals as well as community connections, and resource referrals
13	Project Name	Senior Community Services
	Target Area	
	Goals Supported	Senior Services

	Needs Addressed	Support Education, Outreach, and Services
	Funding	CDBG: \$43,800
	Description	Senior Community Services provides low-income older adults with high-quality chore and home maintenance services delivered by trusted professionals and community volunteers. HOME services are provided on a sliding-fee scale at an affordable cost, and include: 1) Housekeeping: housework that is often difficult for older adults to safely perform such as cleaning, laundry and grocery shopping. 2) Outdoor: snow shoveling and de-icing, grass cutting and leaf raking, helping to prevent winter senior falls. 3) Handyman: changes furnace filters, install winter weatherization, and make plumbing, carpentry and electrical repairs. 4) Home Safety: safety assessments and make improvements, such as grab bars and improved lighting, and reduce tripping hazards. 5) Painting: interior and exterior painting.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	465 low income and moderate-income Seniors
	Location Description	Brooklyn Center, Brooklyn Park, Crystal, Deephaven, Edina, Excelsior, Golden Valley, Greenwood, Hanover, Hopkins, Long Lake, Maple Grove, Minnetonka, Minnetonka Beach, Mound, New Hope, Orono, Osseo, Richfield, Robbinsdale, Shorewood, Spring Park, St. Louis Park, Tonka Bay, Wayzata, & Woodland, Champlin, Medicine Lake, Rockford, & Rogers.
	Planned Activities	Chore and home maintenance services to Seniors
14	Project Name	CAPI USA - Hmong Senior
	Target Area	
	Goals Supported	Senior Services
	Needs Addressed	Support Education, Outreach, and Services
	Funding	CDBG: \$10,000
	Description	CAPI's a Hmong Senior Program is a system of culturally specific support for low-income Hmong Seniors.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	130 low income and moderate-income Seniors

	Location Description	Brooklyn Park and Brooklyn Center
	Planned Activities	Staff costs to cover the services provided by the Hmong Senior program including: (1) case management that supports independent living & community connections; (2) support services for adult caregivers; (3) public benefits enrollment support; (4) social & educational activities; (5) community gardening; (6) home food delivery; (7) volunteer companionships; (8) transportation services; (9) VITA tax assistance services; and (10) telephone-based support to check in, answer questions, combat isolation.
15	Project Name	Sojourner Project
	Target Area	Suburban Hennepin
	Goals Supported	Domestic violence
	Needs Addressed	Support Education, Outreach, and Services
	Funding	CDBG: \$10,000
	Description	Sojourner's Community Legal Advocacy Program provides victims of domestic violence and their children 24 hour crisis intervention response, legal advocacy, safety assessment and planning, personal support, therapy, referral, court process information and options, court accompaniment, sexual assault advocacy, preparation of Protection Orders, transportation, transition and follow up support.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	960 low income and moderate-income Seniors
	Location Description	Wayzata, Long Lake, Minnetonka Beach, Orono, Mound, Spring Park, St. Bonifacious, Shorewood, Greenwood, Excelsior, Deephaven, Woodland, Tonka Bay, Golden Valley, and Minnetrista.
	Planned Activities	Crisis intervention response, legal advocacy, safety assessment and planning, and other domestic violence interventions and supports
Neighborhood revitalization		
16	Project Name	Brooklyn Park Code Enforcement
	Target Area	
	Goals Supported	Code Enforcement
	Needs Addressed	Encourage Neighborhood Revitalization
	Funding	CDBG: \$17,500

	Description	The Code Enforcement Program and Public Health Division continue to handle high levels of code violations in specific neighborhoods with aging housing stock and subsequent vacant homes. Code enforcement staff manage code violations, and track and monitor any foreclosed, aged and vacant properties
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	375 housing units
	Location Description	Brooklyn Park
	Planned Activities	The Code Enforcement Program and Public Health Division continue to handle high levels of code violations in specific neighborhoods with aging housing stock and subsequent vacant homes. Code enforcement staff manage code violations, and track and monitor any foreclosed, aged and vacant properties.
17	Project Name	City of Crystal - Broadway Park Playground
	Target Area	
	Goals Supported	Build/Improve Public Facilities or Infrastructure
	Needs Addressed	Encourage Neighborhood Revitalization
	Funding	CDBG: \$160,850
	Description	Replace and relocate a 23-year-old play area, add a picnic shelter for neighborhood gathering and improve the existing basketball court. A new accessible trail will connect the various park features to the marked pedestrian crossing of West Broadway at 59th Avenue, while preserving an open lawn area for free play and other activities.
	Target Date	
	Estimate the number and type of families that will benefit from the proposed activities	3,570 households in the following block groups: Tract 20801, Block Groups 1 & 2; Tract 21501, Block Group 1 (55.88% are LMI)
	Location Description	5911 West Broadway: Residents of the Crystal and New Hope neighborhoods bounded by 62nd Avenue on the north, Bass Lake Road on the south, Winnetka Avenue on the west, and the BNSF railroad on the east.
	Planned Activities	Playground modernization
Administration and oversight		
2	Project Name	Program Administration

	Target Area	
	Goals Supported	Administration
	Needs Addressed	Administration
	Funding	CDBG: \$325,665
	Description	Twelve percent of Urban Hennepin County CDBG program funds and ten percent of HOME Consortium funds will be used to help defray the costs incurred by Hennepin County for general program administration costs (planning, general management, oversight, coordination, evaluation and reporting). Took formula decrease from this Project.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	
	Planned Activities	General Administration for the CDBG and HOME programs.
	3	Project Name
	Target Area	
	Goals Supported	Fair Housing Activities
	Needs Addressed	Administration
	Funding	CDBG: \$29,605
	Description	This project funds the ongoing Fair Housing activities of the Hennepin County Consortium.
	Target Date	6/30/2023
	Estimate the number and type of families that will benefit from the proposed activities	N/A
	Location Description	
	Planned Activities	Fair Housing outreach, education and enforcement in suburban Hennepin County, and coordination with similar, metro-wide activities through the Fair Housing Implementation Council.
24	Project Name	CHDO Operating
	Target Area	Suburban Hennepin County

Goals Supported	CHDO Operating
Needs Addressed	Administration
Funding	HOME: \$50,000
Description	One of the requirements of the HOME Program is the support of special nonprofits called Community Housing Development Organizations (CHDO). HOME allows for the Consortium to set-aside up to 5% of the HOME allocation for the CHDO operating funds. The Consortium supports the CHDO West Hennepin Affordable Housing Land Trust (WHAHLT) through assistance with operating costs which enables WHAHLT to expand its staff capacity to manage the funding requirements. The Consortium sets aside CHDO operating funds in the form of a grant.
Target Date	6/30/2022
Estimate the number and type of families that will benefit from the proposed activities	
Location Description	Suburban Hennepin County
Planned Activities	CHDO Operating Support

AP-50 Geographic Distribution - 91.420, 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

Assistance is directed to all cities in suburban Hennepin County. The City of Woodland opted not to participate in these programs. The cities of Bloomington, Eden Prairie, and Plymouth receive CDBG directly from HUD.

Hennepin County Housing and Economic Development distributes its CDBG allocation through public services, direct allocations, and a consolidated pool.

- Public Services: The County sets aside the maximum allowed amount of CDBG for public services (15%, or estimated \$450,000), and offers these funds throughout the balance of suburban communities
- Direct allocation cities: The County offers a proportional direct allocation of CDBG to cities with over 3.5% of the need using HUD’s allocation formula (population, poverty levels (double weighted), and overcrowding). The City of Crystal qualifies for a direct allocation but opted into the Consolidated Pool. Using this year's allocation and this calculation, the following will cities receive direct allocations of funding:
 - Brooklyn Center: \$260,097
 - Brooklyn Park: \$343,847
 - Edina: \$151,001
 - Hopkins: \$84,110
 - Maple Grove: \$132,744
 - Minnetonka: \$141,636
 - New Hope: \$100,377
 - Richfield: \$202,002
 - St. Louis Park: \$167,562
- Consolidated pool: The remaining \$577,850 are offered to projects serving the remaining 30 suburban communities.

The cities of Brooklyn Park, Brooklyn Center, and Eden Prairie have racially concentrated census tracts (Eden Prairie is a CDBG entitlement city and has a separate Action Plan attached to this document).

HOME funds are allocated in response to a request for proposals. In 2021, the new construction rental projects selected are located in Dayton, Richfield and Brooklyn Center. Homeownership projects are located throughout suburban Hennepin County.

ESG funds are available throughout suburban Hennepin County.

Geographic Distribution

Target Area	Percentage of Funds

Table 5 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The allocation of CDBG investment mirrors HUD's allocation to entitlements. HUD measures community need using poverty, population, and housing overcrowding indicators. As such, assistance is directed proportionally to the areas of greatest of need.

Discussion

n/a

AP-55 Affordable Housing - 91.420, 91.220(g)

Introduction

The Consortium ranks affordable housing as a high priority. This is evidenced, in part, by the resources dedicated to affordable housing. More than \$5 million of anticipated allocation (\$2.82 million of HOME, \$2 million of CDBG, and all \$250,280 of ESG funds) will be used in suburban Hennepin County, together with program income from HOME, to assist in the development of new affordable units, rehabilitating existing affordable single and multifamily housing units, rental assistance and rapid rehousing. The following are our 2022 goals.

One Year Goals for the Number of Households to be Supported	
Homeless	90
Non-Homeless	281
Special-Needs	17
Total	388

Table 6 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	85
The Production of New Units	159
Rehab of Existing Units	130
Acquisition of Existing Units	14
Total	388

Table 7 - One Year Goals for Affordable Housing by Support Type

Discussion

Homeless and Rental Assistance goals above include the estimated number of households served by ESG rapid rehousing (50) and by the HOME tenant based rental assistance program (Stable Home) (35). Hennepin County will continue to fund activities that have been effective such as homeowner rehabilitation and the creation of new homeownership opportunities through affordable housing land trusts, while at the same time working to increase investment in activities that support households with lowest incomes.

AP-60 Public Housing - 91.420, 91.220(h)

Introduction

The county maintains strong relationships with the six Housing Agencies/Public Housing (PHAs)/Housing Redevelopment Agencies (HRAs) that have public housing units and who administer Housing Choice Vouchers in suburban Hennepin County.

Actions planned during the next year to address the needs to public housing

The capital needs of the PHAs will be addressed through funding sources outside of CDBG and HOME, including formula-allocated Capital Improvement grants from HUD and state allocation rehab funds from the Minnesota Housing Finance Agency.

The needs of public housing residents as identified by the PHAs are addressed, in part, through the public service contracts made possible by CDBG grants. While these services are not specifically targeted at public housing residents, residents may make use of CDBG-funded emergency assistance programs and job training, to name a few.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

While fostering public housing resident involvement is primarily the responsibility of the respective PHA, Hennepin County will continue to support local PHAs in their efforts and offer programs that positively impact the health and welfare of residents. Resident involvement plans are vary based on the size and capacity of the local PHA, the details of which can be found in the most recent five-year plan each agency has submitted to HUD.

Several PHAs and HRA's have relationships with West Hennepin Affordable Housing Land Trust (WHAHLT) which provides homeownership opportunities for low income families. WHAHLT is funded by HOME and CDBG.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

There are no PHAs in suburban Hennepin County that are designated as troubled.

Discussion

n/a

AP-65 Homeless and Other Special Needs Activities - 91.420, 91.220(i)

Introduction

Hennepin County has a shelter-all policy for families with dependent children. The number of families using Hennepin County shelter decreased even more rapidly than the PIT count figures (which also included Transitional Housing and non-county shelters) from more than 1,500 families using shelter in 2014 to fewer than 500 in 2020. These reductions are attributed to three primary causes:

- Increased investment in prevention measures including new programs to prevent evictions and to problem-solve in advance of shelter entry
- Integration with employment services to support families to increase their income
- Increased capacity and better targeting of homeless designated housing programs through the Coordinated Entry System that was implemented during this period.

Over the same period, however, single adult homelessness increased by 11% (from 1,620 in the 2014 PIT Count to 1,794 in the 2020 PIT Count). This has driven an increase in unsheltered homelessness that is predominantly experienced by single adults aged 25+ (86% of the 2020 unsheltered count). Since then, Hennepin has invested in a system planner and a 2-year encampment response project that aims to increase quality data collection, so we know who is outside, where and who they are working with. The intent is to create infrastructure within the homeless response system to quickly engage with an encampment, identify occupant's needs and housing barriers and swiftly working to connect with services and housing options to organically close down encampments due to housing all occupants.

Starting in 2020 Hennepin County utilized federal pandemic response dollars to invest in the single adult homeless response system in order to better meet the needs of shelter guests, to quickly connect people to housing resources and to create best practices such as 24/7 shelter, access to storage, housing focused case management and new culturally specific shelter for Indigenous individuals.

Finally, Hennepin continues to leverage State and Federal funding to expand housing programs, including three consecutive years of being awarded bonus programs through HUD Continuum of Care (CoC) funding. In 2022 Hennepin's reward was increased by \$1.2 Million to ~\$14 million dollars coming into our community each year.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

Hennepin County is committed to outreach and engagement and is developing a robust street and school outreach program. Hennepin County has street outreach services who support the unsheltered homeless populations operated by nonprofit organizations, including extensive specialist youth outreach connected to Sexually Exploited Youth programming and other youth specific services. Outreach is provided at locations where people experiencing homelessness are known to congregate in the evening, including parks, overpasses, abandoned structures, and other places not meant for human habitation. Outreach efforts have extended to public transit over this past year, as people experiencing homelessness have gravitated to the new light rail system that operates all night. During the day, outreach staff focus on locations where unsheltered individuals

gather – free meals, the downtown library, common “panhandling” streets, and drop-in centers. Through outreach efforts, professionals are able to develop relationships with individuals, understand their service and housing preferences, utilize best practices in engagement, and recommend policy changes and resource development priorities. Additionally, the 100 emergency shelter spaces at Avivo Village, a new emergency shelter for single adults where people have their own structure to stay in are targeted to people coming out of encampments. Since starting services in early 2021 all spaces have been utilized.

To address the disproportionate number of unsheltered Native Americans in the community, Hennepin County worked with a Native American-specific agency to launch new culturally specific outreach and low-barrier housing programs. First launched in 2017, there are now four housing programs offering a total of 72 units of non-time limited supportive housing for people coming directly from the streets with chemical dependency issues and desiring culturally specific services. Additionally, two Native agencies have opened up overnight drop-in centers and shelters in the last year in which people can seek respite during the evening hours and get connected to services. A 50-bed indigenous specific emergency shelter opened in 2020.

In addition to traditional street outreach, in November 2021 Hennepin County started taking community referrals for a new ‘housing focused case management team’. Since beginning the team has received over 400 referrals with over half for people experiencing unsheltered homelessness and there has been over 100 housing outcomes to date. There is also a focus on obtaining vital documents, breaking down housing barriers and employment.

Hennepin County supports two daytime Opportunity Centers, which serve as one-stop shop service centers for single adults and youth. The Opportunity Centers are a key component to engage people into the shelter and Coordinated Entry system and also host Healthcare for the Homeless clinics.

Addressing the emergency shelter and transitional housing needs of homeless persons

Hennepin County is the primary funders of single adult, family, and youth-specific shelters in the community. At present the community provides 115 family shelter rooms (with overflow provided as needed in line with our shelter-all commitment), 743 congregate shelter beds for single adults, and 76 youth-specific shelter beds. The Adult Shelter Connect bed reservation system and shared HMIS allow us to allocate resources more efficiently while reducing the level of daily trauma and stress experienced by people experiencing homelessness.

In response to the increases in single adult and unsheltered homelessness in 2019, Hennepin County increased the single adult shelter budget of \$1.1m per year (bringing the total County budget to \$5m). This funded new case management services in the larger shelter, converted shelters to accommodate couples together, provided more systematic training, and establish a new small-scale women-only shelter in 2020.

Soon after the first confirmed COVID-19 case in Minnesota, Hennepin County moved hundreds of seniors and others at greatest risk of complications from COVID-19 from shelters into protective and isolation shelter in leased hotel rooms. Hennepin was one of the first in the nation to do so, and we attribute our lack of major COVID-19 outbreak amongst people experiencing homelessness to this early intervention. Hennepin used our ESG-CV and CARES Act Coronavirus Relief Funds to increase shelter case management, 24-7 capacity, and safety protocols, to create a successful “Hotels to Housing” team, to finance the “indoor village” and Native shelter referenced above, and to purchase four properties to continue protective and isolation shelter past

December 2020. Over 440 people moved from the protective hotels into permanent housing. Of those people placed 97% remain in housing.

Hennepin has retained some Transitional Housing, particularly for youth or households experiencing domestic violence, while others have been reshaped into Rapid Rehousing opportunities in line with HUD's overall direction on transitional housing.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The Coordinated Entry System identifies people most appropriate for permanent supportive housing and those who can benefit from rapid rehousing or transitional housing using a new client choice series of questions added to the CES assessment. Priority is given to veterans who cannot be served through veteran specific resources, and to chronically homeless individuals.

Length of time homeless is also a factor in prioritization and single adult shelters are regularly updated with their current length-of-stay report (out of HMIS) to help them target assistance within the shelter. The family shelter system offers additional supports, and uses a case conferencing model, for families not eligible for existing housing interventions and to families in shelter past 45 days. System planners are working with community providers to implement better HMIS workflows for both sheltered and unsheltered settings so we can more accurately capture chronic data. Inflow and outflow is tracked monthly.

Hennepin County makes extensive use of by-name lists and case conferencing to problem solve for difficult households. Using this approach, 1,029 veterans have been stably housed since 2015, and over 1,040 chronically homeless individuals have been housed since June, 2017 (with a 94% housing retention rate). Today, there are less than 100 homeless Veterans in HC actively engaged on the Homeless Registry in the Hennepin CoC.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Hennepin County works across Departments and with local providers and foundations to coordinate homeless prevention programs and move homeless prevention assistance upstream to the point before an eviction is filed in civil court. This collaboration led to the establishment in 2020 of a Tenant Resource Center in the zip code with the highest concentration of evictions. The Tenant Resource Center offers co-located and coordinated financial assistance, mediation, legal aid and homelessness prevention services such as the County's Emergency Assistance and Emergency General Assistance as well as homeless prevention dollars from

Minnesota (Family Homeless Prevention and Assistance Program). During the pandemic, the Tenant Resource Center had to shift to a phone-based resource, but the County used CARES Act Coronavirus Relief Fund to create a 'virtual' web-based Tenant Resource Center at the end of 2020.

In 2020, Hennepin County allocated and distributed \$16.2 million of CARES Act CRF to emergency rental assistance, along with its first round of CDBG-CV. In 2021, Hennepin County then distributed \$40 million of its Emergency Rental Assistance allocations. These funds were successfully distributed to households at highest risk of housing instability and of COVID-19 impacts. This support, together with the State's emergency eviction moratorium, led to cutting the number of families using shelter in half.

Many people exiting institutions meet the definition of long-term and often also chronic homelessness, and thus are prioritized through the Coordinated Entry System. The Corrections Department developed an effort to include stable housing as part of the discharge planning from jail for those with serious behavioral health needs, and a program to connect people with serious mental illness booked into the pre-adjudication jail with mental health in-reach prior to release from jail. Hennepin County's Healthcare for the Homeless team has developed discharge specialist capacity to work on preventing discharges from the Hennepin County Medical Center to homelessness and will be launching a 30-bed respite shelter program facility for people experiencing homelessness in June of 2022.

Discussion

Our priority goals over the coming years are:

- Building off what we learned in 2020 and 2021 to continue strengthening homeless prevention efforts. We will work to reduce the inflow into the homeless response system by strengthening the systems that typically serve people experiencing housing instability, and by streamlining and coordinating our financial assistance programs to be more accessible and efficient
- Strengthen our emergency response system by lowering barriers, improving outcomes, and increasing capacity for under-served populations in our shelter system, continuing to target our most vulnerable and longest-term homeless residents as a priority for housing interventions, developing more culturally specific programming in response to the disproportionate impact of homelessness on communities of color. In addition – investing not only in 'places for people to go' but also investing in the 'people to help them get there' – the new Homeless to Housing team and contract shelter case managers to increase outflow from homelessness into permanent housing.
- Increasing the quantity, quality, and variety of housing programs to assist more people in exiting homelessness and avoiding returns to homelessness.
- Targeting CDBG, HOME, and County dollars to develop affordable and permanent supportive housing for vulnerable residents.

AP-75 Barriers to affordable housing - 91.420, 91.220(j)

Introduction

In the 2022 program year, the Consortium will assist in the development of new affordable units, rehabilitating existing affordable single and multi-family housing units, and rapid rehousing in suburban Hennepin County. The county will allocate \$29,605 for the continuation of fair housing services in suburban Hennepin County. Some of these funds will support fair housing activities contracted through the Fair Housing Implementation Council (FHIC), a metro-wide collaboration of HUD entitlement jurisdictions. The FHIC and Hennepin County will direct fair housing funding toward overcoming these barriers identified in the 2020 Analysis of Impediments for Fair Housing.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

Funding affordable housing

In order to address deepest and most disparate needs, the Consortium prioritizes rental projects with units affordable to households with incomes <30% AMI, and homeownership projects affordable to households with incomes <60% AMI. In addition, the ESG Program will assist homeless households to relocate to permanent affordable housing in non-concentrated areas and to overcome barriers that may impede their housing stability, and the Stable HOME project will offer tenant-based rental assistance to households who are homeless or unstably housed.

Zoning, regulations, and transportation

Although Hennepin County does not have authority over land use or rental licenses, it does work with partner cities to develop housing strategies. For the Southwest LRT and Bottineau Corridors, plans include goals for the development and preservation of affordable housing, as well as to modify regulatory tools to support housing development and preservation. These include:

- Developing mixed income (Inclusionary Housing) policy language and policies to promote increased density
- Creating joint financing mechanisms such as corridor-wide TIF, fiscal disparities sharing, and other forms of value capture
- Developing affordability targets for housing development within ½ mile of station areas
- Utilizing Hennepin County's Transit-Oriented Development fund to provide better solutions to the problem of spatial mismatch and improve the opportunities of low-income residents

The Metropolitan Council requires cities to have comprehensive plans that address affordable housing targets and offers grants in accordance with the Livable Communities Act to encourage development of affordable housing (among other goals).

Hennepin County also convened a task force to develop options to incent and facilitate the development of Single Room Occupancy (SRO) housing. The report included an overview of typical regulatory barriers to

creating SRO housing, as well design methodologies to meet existing zoning policies and ordinances.

Tenant screening practices

The Consortium continues to fund activities recommended by the regional Analysis of Impediments (AI), including providing tenant advocacy, housing discrimination testing and enforcement, and fair housing counseling. Funding to affirmatively further fair housing come from the Fair Housing Implementation Council (FHIC), a metro wide collaboration of HUD entitlement jurisdictions working together to expand housing choice, as well as 1% of the Urban County's CDBG allocation, and Hennepin County's HRA. In addition, starting in 2020, Hennepin County prioritizes affordable housing finance dollars for projects which demonstrate inclusive tenant screening criteria.

Discussion

Staff from the Hennepin County Housing and Economic Development and Health and Human Services will continue to coordinate activities at the county and regional levels. This work includes sharing information and best practices, coordinating production goals and funding, and aligning policies affecting homeless families and individuals across jurisdictional boundaries.

AP-85 Other Actions - 91.420, 91.220(k)

Introduction

Actions planned to address obstacles to meeting underserved needs

The county meets underserved needs in a variety of ways including the following:

- social programs (safety net services such as food support, emergency shelter and cash assistance);
- help for people with developmental disabilities;
- services for seniors;
- services for veterans;
- behavioral and chemical health services;
- protective services for children and adults;
- child support; and
- health care through Medical Assistance

Actions planned to foster and maintain affordable housing

In addition to programs and projects funded by CDBG, HOME, and ESG, Hennepin County has a variety of programs which foster and maintain affordable housing. For example:

- Hennepin County's HRA awards \$5 million for rental housing, and – starting in 2022 - \$1.245 million for homeownership projects.
- Hennepin County HRA's Supportive Housing Strategy awards \$5 million in capital funding annually to create supportive housing. The goal of this strategy is to develop 1,000 units of supportive housing for our lowest income and most vulnerable residents.
- The HRA invested \$2M in a "first loss" position in Greater Minnesota Housing Fund's Phase II fund to preserve naturally occurring affordable housing. Phase I preserved over 700 units of affordable housing, 560 of which are located in Hennepin County.
- The Environmental Response Fund addresses environmental assessment and clean-up of property
- Resident Real Estate Services has the ability to reduce the cost of land for affordable housing purposes.
- Continuum of Care Program provides resources for the development of supportive and transitional housing for homeless single adults, families and unaccompanied youth.

Actions planned to reduce lead-based paint hazards

Hennepin County has two departments that address lead-based paint issues. The Hennepin County Human Services and Public Health Department case manage elevated blood-lead referrals from the Minnesota Department of Health (except in Bloomington and Richfield). All blood lead tests in the state must be reported to the Minnesota Department of Health who in turn informs the jurisdiction responsible for investigating cases where children have been poisoned. When a child's blood lead level is over 5 µg/dl the Minnesota Department of Health performs a lead risk assessment inspection and where needed, corrective orders are issued to fix lead-based paint hazards. Hennepin Public Health then monitors the case to ensure completion of the work. Hennepin County was recently awarded funds from the Centers for Disease Control to reduce childhood lead poisoning. With those funds, Hennepin County now offers additional risk assessments to families with children

testing a 5 µg/dl and above as well as product and spice testing to help identify non-paint sources of lead exposure. When a family is income eligible, that family is referred to the Housing and Economic Development Department for grant assistance with the lead orders.

Hennepin County Housing and Economic Development actively engages in primary prevention of childhood lead poisoning through a multifaceted approach that includes community outreach and education, lead-based paint inspection/risk assessments, lead-safe work practices training for contractors and lead hazard reduction. We will continue to follow the lead-safe housing rule in all its federally funded activities. We address lead-based paint hazards when it provides federal and state funds toward housing activities including CDBG and HOME funded activities and through the federally funded Lead Hazard Control Grants. Hennepin County has been awarded multiple HUD Office of Lead Hazard Control and Healthy Homes Grants and one Healthy Homes Production Grant. As of January 2022, the grants have completed over 5,090 lead-safe units for families in the combined jurisdictions, 3,689 in Hennepin County.

Actions planned to reduce the number of poverty-level families

Hennepin County assists individuals and families to access resources that help them move into self-sufficiency. Hennepin County Human Services delivers a variety of services to individuals or families that assists with basic needs or encourages client change around specific objectives. Efforts include:

- social programs (safety net services such as food support, emergency shelter and cash assistance);
- help for people who are developmentally disabled;
- services for seniors;
- services for veterans;
- behavioral and chemical health services;
- protective services for children and adults;
- child support; and
- health care through Medical Assistance.

Hennepin County workforce development efforts help alleviate poverty by improving family and individual economic opportunities that lead to a sustainable living wage. The county works with private and non-profit sectors to train and match employees; and partners with colleges, universities and training programs to develop a strong future workforce. Initiatives include:

- Workforce Activities Alignment: Creation of workforce coordinator position
- Workforce Entry Program (WEP): Meeting the demand for skilled trade persons while developing the county's economic resources by providing unemployed individuals the means to earn a better living.
- Hennepin Pathways programs: training and paid internships for marginalized communities
- Workforce Investment Network: Partnerships to create workforce opportunities for targeted communities and reducing economic disparities
- Step-Up Program - High school internships at the county
- Employment Pays Program - Employment supports for individuals with high behavioral health needs
- Training and employment partnerships -- with NorthPoint, Urban League, Summit OIC and others.

Actions planned to develop institutional structure

Hennepin County and Minneapolis' community effort to end homelessness, initially built on the 10 year plan to end homelessness, has been a collaborative effort driven in large part by the efforts of social service agencies and faith-based organizations who have taken the lead in providing services for those experiencing homelessness in the community. Minneapolis and Hennepin County will continue to collaborate to identify needs and coordinate implementation of the ESG funding through the City-County Office to End Homelessness and the CoC. Hennepin County will continue to refine its Coordinated Entry process, bringing together all aspects of the continuum of homeless services into a unified process.

Hennepin County's service delivery has met incredible outcomes through its coordination. Hennepin County's Coordinated Entry System has successfully reduced the number of families experiencing homelessness by nearly 40%, effectively ending chronic homelessness among families, and housed 501 people experiencing chronic homelessness from 2019-2020. Those successes stemmed from strong community partnerships supporting shifts to prioritizing the most vulnerable residents. Housing for special needs has been made drastically more accessible with the advent of the Hennepin Housing Key, a centralization of real-time openings and supportive housing. Due to partnerships across the County in developing the Supportive Housing Strategy, Hennepin is poised to create 1000 new units of supportive housing for the County's priority population of residents.

Hennepin County will continue to build on the strengths of the delivery system which include a diverse and experienced base of housing, community development, and social service providers and organizations. Coordination among the state, the county, and regional and local governments has resulted in significant new policy and funding.

Several concrete steps are already working to overcome our gaps. The County's Supportive Housing Strategy has already awarded funding for housing for people with severe substance use disorders. The County has worked with the Metropolitan Urban Indian Directors (MUID) to better understand needs, and has directed federal, state, and local funds to launch several new culturally relevant homeless prevention, outreach, and permanent supportive housing programs for Native Americans. The CoC has decided to discontinue use of the biased vulnerability assessment. A liaison between Housing Stability and the Adult Behavioral Health division bridges the gap in service provision and resource knowledge.

Actions planned to enhance coordination between public and private housing and social service agencies

Coordination among the state, the county, and regional and local governments has resulted in significant planning initiatives and working policy groups, such as the Hennepin County and City of Minneapolis Commission to End Homelessness. Recently City, State and County collaborated to leverage capital improvement dollars to create as big of a local impact as possible.

Another result of this coordination has been the consolidated request for proposal (RFP) issued by public and private funders statewide, including Hennepin County. Annually, the county issues its Coordinated Request for Proposals (CRFP) that includes funding from the county's Affordable Housing Incentive Fund (AHIF), Transit Oriented Development (TOD), and HOME funds. There is also purposeful coordination with staff who manage

the Housing Support (formerly Group Residential Housing), and federal funding from the Continuum of Care program.

Discussion

As part of the Action Plan submittal, entitlement jurisdictions are required to certify to HUD that the entitlement jurisdictions will affirmatively further fair housing, including completion of an Analysis of Impediments (AI) to Fair Housing Choice. Hennepin County participates, along with twelve other entitlement jurisdictions, in the Fair Housing Implementation Council (FHIC) to complete a regional AI. In 2020, the FHIC completed a new “Analysis of Impediments to Fair Housing Choice: Twin Cities.”

AP-90 Program Specific Requirements - 91.420, 91.220(I)(1,2,4)

Introduction

Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	500,000
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	500,000

Other CDBG Requirements

1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	95.00%

HOME Investment Partnership Program (HOME) Reference 24 CFR 91.220(I)(2)

1. A description of other forms of investment being used beyond those identified in Section 92.205 is as follows:

The Consortium will only assist the HUD approved forms of homeownership as defined in 24 CFR § 92.2. Homeownership is defined as: as ownership in fee simple title, a 99-year leasehold interest, ownership in a cooperative or mutual housing unit, or an equivalent form of ownership approved by HUD, in a one to four unit dwelling, a condominium unit, a manufactured unit, or a cooperative or mutual housing unit.
2. A description of the guidelines that will be used for resale or recapture of HOME funds when used for homebuyer activities as required in 92.254, is as follows:

When funds are provided to West Hennepin Affordable Housing Land Trust (WHAHLT) and/or Twin Cities Habitat for Humanity (TCHFH) to assist with the acquisition of the land or the construction and/or rehabilitation of the improvements (thus indirectly assisting the homebuyer), a resale provision is required. Entities are using the land trust model of ownership with HOME. The owner occupancy and

resale requirements will be secured by a Declaration of Covenant that will be filed on the property for the required affordability period (up to 15 years, based on the amount of HOME funds provided). The Declaration is also attached to the Ground Lease as an addendum. For more information please, see the attached Resale Provisions.

3. A description of the guidelines for resale or recapture that ensures the affordability of units acquired with HOME funds? See 24 CFR 92.254(a)(4) are as follows:

When funds are provided to West Hennepin Affordable Housing Land Trust (WHAHLT) and/or Twin Cities Habitat for Humanity (TCHFH) to assist with the acquisition of the land or the construction and/or rehabilitation of the improvements (thus indirectly assisting the homebuyer), a resale provision is required. Both entities are using the land trust model of ownership. The owner occupancy and resale requirements will be secured by a Declaration of Covenant that will be filed on the property for the required affordability period (up to 15 years, based on the amount of HOME funds provided). The Declaration is also attached to the Ground Lease as an addendum. For more information please, see the attached Resale Provisions.

4. Plans for using HOME funds to refinance existing debt secured by multifamily housing that is rehabilitated with HOME funds along with a description of the refinancing guidelines required that will be used under 24 CFR 92.206(b), are as follows:

The Consortium does not plan to use HOME funds to refinance existing debt.

Emergency Solutions Grant (ESG)

1. Include written standards for providing ESG assistance (may include as attachment)

Eligibility, Prioritization, and Referral: Eligible households are Hennepin County residents who are literally homeless (Category 1) at program entry, whose gross household annual income is at or below 30% of the Area Median Income, who are prioritized for rapid rehousing based on the current version of the Hennepin County Coordinated Entry System Manual, and who are referred by a Coordinated Entry System Housing Referral Coordinator.

Housing Stability / Identification Service Standards: All households eligible for ESG-funded rapid rehousing services will receive housing identification and housing stability services.

- Services cannot exceed 30 days during the period the program participant is seeking permanent housing, and cannot exceed 24 months during the period the program participant is living in permanent housing.
- While the program participant is still experiencing homelessness, program will meet with the program participant weekly for first 2-3 months, and at least monthly thereafter.
- Housing identification services include recruiting landlords, addressing potential barriers to landlord participation, and completing rent reasonableness assessments and Fair Market Rent Determinations to assist households in identifying affordable.
- Housing stability services include negotiating lease agreements and rental assistance agreements, completing Habitability Assessments and lead-based paint reviews, creating a Housing Stability Plan/Case Plan, and referring to on-going resources

- Participation in services should not be required to receive rapid rehousing assistance.

Direct Assistance Standards:

- Households must contribute at least 30% of their total, gross income towards rent. Providers will pay full housing costs for households with no – or very low - income, and provide only move-in costs for households with incomes higher than 30% AMI (but up to 200% FPG).
- Complete re-certifications of need for direct assistance and services at three months from the date the household was housed, and every three months thereafter. Work with households toward 0% subsidies at service end.

Exit Criteria:

Households may be exited for the following reasons:

- Stable and connected to community reasons
- Has received services for 30 days during the period the program participant is seeking permanent housing, or for 24 months during the period the program participant is living in permanent housing; or has received 24 months of direct assistance.
- Income exceeds 200% FPG at quarterly recertification, or exceeds 30% AMI at 12 month recertification or thereafter.
- No longer wish to be in the program, or cannot be located
- Endangering or threatening the safety of project staff

Projects must provide formal termination notice and have an appeal process. Providers may not transfer households from one service intervention to another.

Data: Subrecipients that deliver ESG-funded rapid re-housing services will be required to ensure that data on all persons served and all activities assisted under ESG are entered in the Minnesota HMIS system. If the subrecipient is a victim service provider or a legal services provider, it may use a comparable database that collects client-level data over time and generates unduplicated aggregate reports based on the data. Information entered into a comparable database must not be entered directly into or provide to an HMIS.

2. If the Continuum of Care has established centralized or coordinated assessment system that meets HUD requirements, describe that centralized or coordinated assessment system.

Hennepin County CoC’s Coordinated Entry System (CES) is the process by which households experiencing literal homelessness access, are assessed, and are prioritized for homeless-dedicated supportive housing programs. Hennepin has separate but coordinated CES’s for families and singles. Both CES’s:

- Cover and serve all of the Hennepin County CoC; use mobile outreach services, partnerships with geographically and culturally focused agencies, and after-hours crisis lines to assure easy access by households; and are promoted widely.
- Follow policies to address needs of households fleeing domestic violence, including privacy and confidentiality, safety planning, emergency management, and appropriate referrals.
- Employ standardized access and assessment. Trained assessors follow written policies to assess households. Households prioritized for supportive housing also complete a standard supplemental assessment of housing preferences.
- Use a uniform referral process to refer households to participating projects, which include rapid rehousing (including ESG-funded projects), transitional housing, and permanent supportive housing.

Housing Referral Coordinators employ a standard process which prioritizes households with the longest periods of homelessness and households who are chronically homeless.

- Offer referral denial protocol for both projects and households.
- Require housing providers to limit barriers to enrollment, such as income, disability status, substance use, and criminal history.

3. Identify the process for making sub-awards and describe how the ESG allocation available to private nonprofit organizations (including community and faith-based organizations).

ESG-funded services will be provided by subrecipients that are selected via a Request for Proposals (RFP) process. Following a community needs assessment and prioritization process, the County distributes an RFP through public distribution lists. The County also hosts a pre-proposal meeting to clearly convey requirements and responsibilities as a subrecipient of ESG funds. Provider agencies can propose new or expanded re-housing services. The County convenes a review panel with representatives from homeless shelters, housing programs, and other community organizations, which rates proposals based upon the provider's qualifications and past performance, the perceived effectiveness and efficiency of the proposal, cost factors, prospects for successful outcome delivery, timeline for implementation, fit with community needs and priorities, and cultural competence. The County executes contract agreements with projects selected through the RFP process. Contracts contain a scope of work, applicable ESG requirements, and performance standards.

Hennepin County provides a higher level of oversight to newer programs, including training, technical assistance and monitoring. The County completes on-site monitoring of each subrecipient annually, which includes technical assistance and individualized assistance.

4. If the jurisdiction is unable to meet the homeless participation requirement in 24 CFR 576.405(a), the jurisdiction must specify its plan for reaching out to and consulting with homeless or formerly homeless individuals in considering policies and funding decisions regarding facilities and services funded under ESG.

N/A

5. Describe performance standards for evaluating ESG.

Of households served by rapid rehousing programs:

- Participants will obtain housing in at average of 54 days from program start
- 41% of adult participants will increase income through employment from program entry to exit
- 53% of adult participants will increase non-employment income from program entry to exit
- 78% of adult participants will increase total income from program entry to exit
- 84% of all participants will exit to permanent destinations
- HMIS data will be entered in accordance with local HMIS data quality policies, per the community's Data Quality Plan